

**Introduced by Senator Kuehl**

February 22, 2005

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Senate Concurrent Resolution No. 24—Relative to wildfire protection.

LEGISLATIVE COUNSEL'S DIGEST

SCR 24, as introduced, Kuehl. Wildfire protection.

This measure would, in light of the annual losses in the state of life, property, and natural resources resulting from wildland fire, urge the federal government to provide federal financial assistance to be used to predict wildfire behavior. The measure would also request that the National Oceanic and Atmospheric Administration (NOAA) undertake the development of a National Fire Weather Center, which would allocate resources to provide rapid and accurate meteorological information that is useful for predicting the movement of wildfire perimeters, guiding evacuations, and enabling government officials to make informed decisions about how to most effectively attack a wildfire and deploy resources.

Fiscal committee: no.

1 WHEREAS, Southern California experienced devastating  
2 wildfires in the fall of 2003 that consumed nearly 750,000 acres,  
3 destroyed nearly 3,700 dwellings, and resulted in the tragic  
4 deaths of 24 persons. Property losses in excess of \$2 billion  
5 dollars made the fires the most costly natural disaster in the  
6 state's history. Compounding the damage caused by wildfire were  
7 the mudslides that took human life, caused significant property  
8 damage, and polluted rivers and reservoirs with tons of sediment  
9 and other material. The fires reinforced the importance, for

1 public safety, of adequate early warning of the approach of fire,  
2 and the need for evacuation, especially in remote areas; and

3 WHEREAS, California has the highest population in the  
4 United States that is situated in fire-prone wildland and  
5 urban-interface areas, of which 31 million acres are located in  
6 southern California. Large numbers of isolated communities,  
7 many of which have limited firefighting capability, remain  
8 particularly at risk; and

9 WHEREAS, Numerous well-known factors contributed to the  
10 devastating loss of life and property. Particularly in the autumn,  
11 dry winds, blowing coastward from the desert, and accelerating  
12 through narrow passes in the southern California mountain  
13 ranges, undergo compressional heating. Furthermore, a  
14 seven-year drought has caused the chaparral and forested areas to  
15 become tinder-dry. Drought-stressed pine trees have succumbed  
16 to bark-beetle infestation. Only 7 percent of the dead trees were  
17 burned in 2003, so these remain a major fire hazard in several  
18 southern California counties. Ignitions, whether initiated by  
19 arson, accident, or act of nature could result in a complex of  
20 large-area fires, which could spread across the typically hilly  
21 terrain, at a catastrophically rapid rate; and

22 WHEREAS, The rains of 2004 and early 2005, if sustained  
23 over time, may relieve drought conditions, even as they will  
24 certainly regenerate the very types of vegetation that burned in  
25 the 2003 fires. Accordingly, the fire season that ravaged southern  
26 California in 2003 should be viewed as cyclical, and part of the  
27 natural system. However, whereas major fires occurred once in a  
28 score of years during the early and mid 20th century, they now  
29 are experienced much more frequently. Thus, unlike other natural  
30 disasters, a return of investment in wildfire-loss mitigation is  
31 anticipated to be realized frequently, even annually; and

32 WHEREAS, To help deploy resources to fight wildland fires,  
33 a key decision is how optimally to deploy manpower, ground  
34 equipment, and aerial resources. This decision centers on  
35 anticipating where the fire perimeter will be at specific times in  
36 the future based on its condition, size, and predicted rate of  
37 advance. The local rate of firefront advance depends on the local  
38 topography, which changes very slowly the local vegetation,  
39 which changes, mainly seasonally, and the local meteorology,  
40 which changes often in minutes. The expanded use of

1 remote-sensing technologies, such as unmanned aerial vehicles  
2 (UAV's) with infrared-imaging capability, in conjunction with  
3 the use of Geographic Information Systems (GIS) that can  
4 identify the current firefront position has already been  
5 recommended by the Governor's Blue Ribbon Commission. It is  
6 also critical to focus on the meteorological parameters that affect  
7 the deployment of resources, because these are the factors that  
8 change the most rapidly; now therefore, be it

9 *Resolved by the Senate of the State of California, the Assembly*  
10 *thereof concurring*, That, in light of the annual losses in the state  
11 of life, property, and natural resources resulting from wildland  
12 fire, the California Legislature urges the federal government to  
13 provide California with federal financial assistance to be used to  
14 predict wildfire behavior. This assistance should entail the  
15 development of frequently updated, high-spatial-resolution  
16 weather forecasting during periods when disastrous large-scale  
17 fires are imminent or already burning, and would provide  
18 benefits not only to California, but to the many other states with  
19 significant risk from wildland fire; and be it further

20 *Resolved*, That the California Legislature respectfully requests  
21 that the National Oceanic and Atmospheric Administration  
22 (NOAA) undertake the development of a National Fire Weather  
23 Center, which would allocate resources to provide rapid and  
24 accurate meteorological information that is useful for predicting  
25 the movement of wildfire perimeters, guiding evacuations, and  
26 enabling government officials to make informed decisions about  
27 how to most effectively attack a wildfire and deploy resources.  
28 The California Legislature strongly believes that this federal  
29 investment, in conjunction with the steps underway at the state  
30 level, is a wise allocation of resources that will provide multiple  
31 long-term benefits in the future; and be it further

32 *Resolved*, That the Secretary of the Senate transmit copies of  
33 this resolution to the author for appropriate distribution.